

General Assembly

September Special Session, 2020

Bill No. 7008

LCO No. 4341



Referred to Committee on No Committee

Introduced by:

REP. ARESIMOWICZ, 30th Dist.

SEN. LOONEY, 11th Dist.

SEN. DUFF, 25th Dist.

REP. RITTER M., 1st Dist.

AN ACT CONCERNING ENHANCEMENTS TO THE STATE'S ENVIRONMENTAL JUSTICE LAW.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 22a-20a of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective November 1, 2020*):
- 3 (a) As used in this section:
- 4 (1) "Environmental justice community" means (A) a United States
- 5 census block group, as determined in accordance with the most recent
- 6 United States census, for which thirty per cent or more of the population
- 7 consists of low income persons who are not institutionalized and have
- 8 an income below two hundred per cent of the federal poverty level; [,]
- 9 or (B) a distressed municipality, as defined in subsection (b) of section
- 10 32-9p;
- 11 (2) "Affecting facility" means any (A) electric generating facility with

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a capacity of more than ten megawatts; (B) sludge or solid waste incinerator or combustor; (C) sewage treatment plant with a capacity of more than fifty million gallons per day; (D) intermediate processing center, volume reduction facility or multitown recycling facility with a combined monthly volume in excess of twenty-five tons; (E) new or expanded landfill, including, but not limited to, a landfill that contains ash, construction and demolition debris or solid waste; (F) medical waste incinerator; or (G) major source of air pollution, as defined by the federal Clean Air Act. "Affecting facility" shall not include (i) the portion of an electric generating facility that uses nonemitting and nonpolluting renewable resources such as wind, solar and hydro power or that uses fuel cells, (ii) any facility for which a certificate of environmental compatibility and public need was obtained from the Connecticut Siting Council on or before January 1, 2000, or (iii) a facility of a constituent unit of the state system of higher education that has been the subject of an environmental impact evaluation in accordance with the provisions of sections 22a-1b to 22a-1h, inclusive, and such evaluation has been determined to be satisfactory in accordance with section 22a-1e;

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- (3) "Meaningful public participation" means (A) residents of an environmental justice community have an appropriate opportunity to participate in decisions about a proposed facility or the expansion of an existing facility that may adversely affect such residents' environment or health; (B) the public's participation may influence the regulatory agency's decision; and (C) the applicant for a new or expanded permit, certificate or siting approval seeks out and facilitates the participation of those potentially affected during the regulatory process; and
- (4) "Community environmental benefit agreement" means a written agreement entered into by the chief elected official or town manager of a municipality and an owner or developer of real property whereby the owner or developer agrees to develop real property that is to be used for any new or expanded affecting facility and to provide financial resources for the purpose of the mitigation, in whole or in part, of impacts reasonably related to the facility, including, but not limited to,

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impacts on the environment, <u>including</u>, <u>but not limited to</u>, <u>air quality</u> <u>and watercourses</u>, <u>quality of life</u>, <u>asthma rates</u>, traffic, parking and noise.

- (b) (1) Applicants who, on or after January 1, 2009, seek to obtain any certificate under chapter 277a, new or expanded permit or siting approval from the Department of Energy and Environmental Protection or the Connecticut Siting Council involving an affecting facility that is proposed to be located in an environmental justice community or the proposed expansion of an affecting facility located in such a community, shall (A) file a meaningful public participation plan with such department or council and shall obtain the department's or council's approval of such plan prior to filing any application for such permit, certificate or approval; and (B) consult with the chief elected official or officials of the town or towns in which the affecting facility is to be located or expanded to evaluate the need for a community environmental benefit agreement in accordance with subsection (d) of this section.
- (2) Each such meaningful public participation plan shall contain measures to facilitate meaningful public participation in the regulatory process and a certification that the applicant will undertake the measures contained in the plan. Such plan shall identify a time and place where an informal public meeting will be held that is convenient for the residents of the affected environmental justice community. In addition, any such plan shall identify the methods, if any, by which the applicant will publicize the date, time and nature of the informal public meeting in addition to the publication required by subdivision (3) of this subsection. Such methods [may] shall include, but not be limited to, (A) posting a reasonably visible sign on the proposed or existing facility property, printed in English, in accordance with any local regulations and ordinances, (B) posting a reasonably visible sign, printed in all languages spoken by at least [twenty] fifteen per cent of the population that reside within a one-half of a mile radius of the proposed or existing facility, in accordance with local regulations and ordinances, and (C)

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78 Inotifying neighborhood and environmental groups, in writing, in a 79 language appropriate for the target audience, and (D)] notifying local 80 and state elected officials, in writing. Such methods may include 81 notifying neighborhood and environmental groups, in writing, in a 82 language appropriate for the target audience. The determination of the 83 percentage of persons that speak a language, for purposes of subparagraph (B) of this subdivision, shall be made in accordance with 84 85 the most recent United States census.

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- (3) Not less than ten days prior to the informal public meeting and not more than thirty days prior to such meeting, the applicant shall publish the date, time and nature of the informal public meeting with a minimum one-quarter page advertisement in a newspaper having general circulation in the area affected, and any other appropriate local newspaper serving such area, in the Monday issue of a daily publication or any day in a weekly or monthly publication. The applicant shall post a similar notification of the informal public meeting on the applicant's web site, if applicable.
- (4) At the informal public meeting, the applicant shall make a reasonable and good faith effort to provide clear, accurate and complete information about the proposed facility or the proposed expansion of a facility and the potential environmental and health impacts of such facility or such expansion.
- 100 (5) The Department of Energy and Environmental Protection or the 101 Connecticut Siting Council shall not take any action on the applicant's 102 permit, certificate or approval earlier than sixty days after the informal 103 public meeting. For any such application filed on or after November 1, 104 2020, if the applicant fails to undertake the requirements of 105 subparagraphs (B) to (D), inclusive, of subdivision (2) of this subsection 106 or subdivision (3) or (4) of this subsection, any such application shall be 107 deemed insufficient.
- 108 (6) In the event that the Connecticut Siting Council has approved a

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meaningful public participation plan concerning a new or expanded facility and an informal public meeting has been held in accordance with this subsection, the Department of Energy and Environmental Protection may approve such plan and waive the requirement that an additional informal public meeting be held in accordance with this subsection.

115 (c) Any municipality, owner or developer may enter into a 116 community environmental benefit agreement in connection with an 117 affecting facility. For any application filed on or after November 1, 2020, for such an affecting facility that: (1) Requires a certificate under chapter 118 119 277a, or (2) constitutes a new or expanded permit or siting approval 120 from the Department of Energy and Environmental Protection or the 121 Connecticut Siting Council, and that is located in an environmental 122 justice community or is proposed to be located in such a community, the 123 applicant shall enter into such an agreement with the municipality if 124 there are five or more affecting facilities in such municipality at the time 125 such application is filed. Mitigation may include both on-site and off-126 site improvements, activities and programs, including, but not limited 127 to: Funding for activities such as environmental education, diesel 128 electric vehicle charging infrastructure pollution reduction, construction, establishment of a wellness clinic, ongoing asthma 129 130 screening, provision of air monitoring performed by a credentialed 131 environmental professional, performance of an ongoing traffic study, watercourse monitoring, construction of biking facilities and [walking] 132 133 multi-use trails, staffing for parks, urban forestry, support for 134 community gardens or any other negotiated benefit to the environment 135 in the environmental justice community. Prior to negotiating the terms 136 of a community environmental benefit agreement, the municipality 137 shall provide a reasonable and public opportunity for residents of the 138 potentially affected environmental justice community to be heard 139 concerning the requirements of or need for, and terms of, such 140 agreement.

141 (d) The chief elected official or town manager of a municipality shall

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142	participate in the negotiations for any such community environmental	
143	benefit agreement and shall implement, administer and enforce such an	
144	agreement on behalf of the municipality, provided any such agreement	
145	negotiated pursuant to this section on and after November 1, 2020, shall	
146	be approved by the legislative body of the municipality prior to	
147	implementation, administration and enforcement of such agreement.	

(e) The terms of any community environmental benefit agreement negotiated, entered into and approved in accordance with this section on and after November 1, 2020, shall not constitute a separate and distinct basis for a pleading to intervene in any administrative, licensing or other proceeding pursuant to section 22a-19.

This act shall take effect as follows and shall amend the following			
sections:			
Section 1	November 1 2020	22a-20a	

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